

Message Text

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46

ORIGIN IO-14

INFO OCT-01 ISO-00 NEA-10 CCO-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

ACDA-19 OMB-01 TRSE-00 ABF-01 OIC-04 AF-10 ARA-16

EA-11 EUR-25 /174 R

DRAFTED BY IO - RVHENNES/DHPOPPER:L

APPROVED BY IO - DAVID H. POPPER

IO - DR. MOREY

L/UNA - MR. NELSON

IO/UN/BAPS - MR. SOUTHWORTH

IO/EX - MR. CUMMINS

IO/UNP - MR. STULL

NEA - MR. SISCO

S/S - MR. PICKERING

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L STATE 216859

E.O. 11652: GDS

TAGS: AORG, AFIN, MARR

SUBJ: UN FINANCING: UNEF

REF.: USUN 4397

1. WE UNDERSTAND CONCERN SET FORTH IN REFTEL THAT UNGUIDED DISCUSSION IN FIFTH COMMITTEE CONCERNING ASSESSMENT SCALE FOR FUNDING UNEF WOULD PRESENT CERTAIN DANGERS. WE ARE ALSO AWARE THAT, DESPITE MISSION'S BEST EFFORTS, SUPPORT FOR FUNDING UNEF ON BASIS OF REGULAR ASSESSMENT SCALE HAS OBTAINED VERY LITTLE FIRM SUPPORT. ON OTHER HAND, TO ABANDON CONCEPT OF FUNDING PEACEKEEPING OPERATION ON BASIS
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OF REGULAR SCALE FOR THIRD TIME IN SUCCESSION (FIRST UNEF,

ONUC AND NOW SECOND UNEF) WOULD VERY LIKELY DESTROY ANY FUTURE POSSIBILITY OF FINANCING PEACEKEEPING OUT OF REGULAR UN SCALE. MOREOVER, IT COULD TEND TO REVIVE LDC EFFORT, WHICH LAST OCCURRED AT 1968 GENERAL ASSEMBLY, TO FUND OUT OF A SPECIAL SCALE REPAYMENT OF UN BONDS USED TO DEFRAY PAST PEACEKEEPING EXPENSES. FINALLY, ALL OF THESE MOVES TEND TO VITIATE 25 PERCENT CEILING WHICH U.S. HAS JUST ATTAINED AFTER CONSIDERABLE EFFORT.

2. ACCORDINGLY, YOU SHOULD WORK IN FIRST INSTANCE FOR ACABQ TO RECOMMEND FUNDING UNEF ACCORDING TO REGULAR UN SCALE. ONLY IF ABSOLUTELY NECESSARY SHOULD YOU FALL BACK TO A SECOND ACABQ RECOMMENDATION INVOLVING A SPECIAL SCALE TO BE PRESENTED AS A LESS DESIRABLE ALTERNATIVE.

OBVIOUSLY, IN DRAWING UP SUCH A SCALE YOU SHOULD STRIVE FOR ONE WHICH IS LEAST UNFAVORABLE TO U.S. INTERESTS. YOU SHOULD ALSO MAKE POINT YOU ARE NOT AUTHORIZED TO MAKE COMMITMENT IN BEHALF OF USG TO PAY AN ASSESSED CONTRIBUTION AT A RATE OF OVER 25 PERCENT. WE WILL HAVE TO CONSULT IN CONGRESS AND THE EXECUTIVE BRANCH AS TO OUR REACTION IN THE EVENT THIS PERCENTAGE IS EXCEEDED. KISSINGER

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